An analysis of Freedom Network USA services provided from January 1, 2017 to December 31, 2018.
Who We Are

Freedom Network USA (FNUSA) is the nation's largest coalition working to ensure that trafficked persons have access to justice, safety, and opportunity. Together with our members, we advocate for comprehensive federal policy and provide training and technical assistance to the field. Our expertise is derived from members, each of whom has experience working directly with survivors. We work to incorporate those insights and strengths into a collective voice for a positive and permanent impact in the lives of all survivors of human trafficking.

About Our Members

Freedom Network USA members are working in 23 states and 50 cities, including Washington, DC, with 48 member organizations and 20 individual experts across the United States. Members include survivors, legal and social service providers, researchers, advocacy organizations, and expert consultants. Organizational members vary in size, budget, populations served, and services provided. We support our members through training, technical assistance, and capacity building in order to build an effective and inclusive anti-trafficking movement.

About the Report

This report represents the services provided by Freedom Network USA's members from January 1, 2017 to December 31, 2018. The information was self-reported by members through a simple survey instrument. Not all members responded to the survey, nor were all members able to provide all of the requested information about all of the clients they served. Freedom Network USA welcomes new members each year, therefore the number of members has increased compared to the previous report. No personally identifying information was gathered in the course of developing this report, therefore it is impossible to determine whether these numbers include clients served by more than one agency. In spite of these limitations, we believe that this report contributes to the national understanding of the diversity of trafficking and the needs of survivors in the United States.

We hope that you also find this report helpful in inspiring and supporting your work in these challenging times.

Please note that all names, images, and identifying information in this report have been changed to protect the privacy of the survivors.

Letter from the Executive Director

Data can be many things. Social media is full of numbers and claims about human trafficking in the US that is disconnected and misleading.

What the anti-trafficking field needs is useful data that helps us to respond to the needs of survivors with policies, programs, and strategies that actually reduce trafficking, increase accountability, and improve the lives of survivors. At FNUSA we strive to use the data we gather to focus and improve our work and impact.

This report presents the data we have gathered from our members representing the work they are doing, the survivors they are working with, the challenges they are facing, and the innovative solutions they are developing. FNUSA exists to gather this vast wisdom from the best anti-trafficking programs across the country in order to identify the trends, emerging issues, and best practices. We then share this information broadly to support the development of a stronger and more effective anti-trafficking field.

The quantitative data shows that our field is growing stronger, more inclusive, and is having a greater impact; the qualitative data tells a story of resilience, creativity, and determination. Faced with barriers, old and new, FNUSA members are developing new strategies and partnerships to ensure that survivors are provided with the respect, protection, and support that they need and deserve.

We hope that you also find this report helpful in inspiring and supporting your work in these challenging times.

Please note that all names, images, and identifying information in this report have been changed to protect the privacy of the survivors.

EXECUTIVE DIRECTOR JEAN BRUGGEMAN
Who We Serve

3,747 Total Clients

Freedom Network USA members are working with almost 2,000 human trafficking survivors annually. These include labor and sex trafficking survivors of all ages, races, and genders from around the world.

Type of Trafficking

- Labor Trafficking: 33% (4% for adults, 39% for minors)
- Sex Trafficking: 39% (8% for adults, 31% for minors)
- Labor and Sex Trafficking: < 8% (1% for adults, < 7% for minors)
- Other / Unknown: < 7%

Ages

- 0–17: 14%
- 18–24: 42%
- 25–40: 22%
- 41–60: 16%
- 60+: 4%

FNUSA members work with survivors of both labor (42%) and sex trafficking (56%). Some member organizations specialize in only labor or sex trafficking, while others support survivors of both. Similarly, members may specialize in working with only minors or adults. Almost half of the clients served by Freedom Network USA members are between 25–40 years old.

Uncovering Labor Trafficking

Despite the high prevalence of labor trafficking survivors served by our members, labor trafficking remains largely misunderstood and under-investigated by law enforcement, prosecutors, some service providers, and most government agencies. Federal human trafficking prosecutions are overwhelmingly sex trafficking cases — in 2018, only 17 of 230 nation-wide prosecutions were labor trafficking cases.¹ This results in barriers or delayed services and support for labor trafficking survivors. They might not be identified by law enforcement or direct service agencies who are not trained to screen for both labor and sex trafficking, and few will achieve justice from civil or criminal courts for the crimes committed against them.

Freedom Network USA members have developed specialized services and support programs that address the needs of labor trafficking survivors, including the needs of men and boys. Labor trafficking survivors are primarily immigrants, and our members have developed extensive language access programs and immigration expertise to support survivors. Labor trafficking cases range from individual domestic servitude cases to large-scale agricultural or garment factory cases with hundreds of victims. FNUSA members have developed expertise in the unique challenges presented by large-scale cases, and have developed survivor support programs to address the loneliness and isolation experienced by others.

FNUSA continues to advocate for increased awareness and focus on labor trafficking. In federal legislation, we push for all legislation to include both labor and sex trafficking in programs that provide training, funding, and reporting, and have been invited to testify before state and federal legislative bodies regarding labor trafficking. Our annual human trafficking conference is also designed to ensure an equal emphasis on labor and sex trafficking education.

Freedom Network USA members serve clients from all over the world. The top country of origin served by members is the United States. However, members report that the majority of survivors the work with are immigrants (60%).

**Countries of Origin**

<table>
<thead>
<tr>
<th>Region</th>
<th>Percentage</th>
</tr>
</thead>
<tbody>
<tr>
<td>US</td>
<td>38%</td>
</tr>
<tr>
<td>Central Asia &amp; Middle East</td>
<td>1%</td>
</tr>
<tr>
<td>(e.g. Kazakhstan, Turkey, Afghanistan)</td>
<td></td>
</tr>
<tr>
<td>East Asia</td>
<td>3%</td>
</tr>
<tr>
<td>(e.g. China, South Korea, Mongolia)</td>
<td></td>
</tr>
<tr>
<td>South Asia</td>
<td>2%</td>
</tr>
<tr>
<td>(e.g. Pakistan, India, Nepal)</td>
<td></td>
</tr>
<tr>
<td>Southeast Asia</td>
<td>11%</td>
</tr>
<tr>
<td>(e.g. Philippines, Thailand, Malaysia)</td>
<td></td>
</tr>
<tr>
<td>Africa</td>
<td>5%</td>
</tr>
<tr>
<td>Central America/Mexico</td>
<td>32%</td>
</tr>
<tr>
<td>South America</td>
<td>3%</td>
</tr>
<tr>
<td>Caribbean</td>
<td>2%</td>
</tr>
<tr>
<td>Western Europe</td>
<td>1%</td>
</tr>
<tr>
<td>(e.g. France, Finland, Italy)</td>
<td></td>
</tr>
<tr>
<td>Eastern Europe</td>
<td>1%</td>
</tr>
<tr>
<td>(e.g. Poland, Romania, Russia)</td>
<td></td>
</tr>
<tr>
<td>Australia</td>
<td>&lt;1%</td>
</tr>
<tr>
<td>Other</td>
<td>1%</td>
</tr>
</tbody>
</table>
During this reporting period, the US government released a wide-range of immigration policies and procedures that harm human trafficking survivors. These changes have effectively eliminated access to immigration relief, including Continued Presence, and the T and U visas specifically created by Congress for victims of crime. For example, the new “Notice to Appear” policy specifically states that applicants for humanitarian relief — including survivors of human trafficking — will be sent for deportation if their applications are not approved. At the same time, the immigration service is denying applications in record numbers based on distorted interpretations of the law. In 2019, 42% of the decisions were denials, double the historical average of 20% (FY2008 to FY2018). Continued Presence is designed to provide a temporary status and right to work for survivors while their visa is processed, but federal law enforcement agencies continually refuse to support these applications. At the same time, processing times for the T visa have increased from a historical average of 3-6 months to over 2 years. 2,358 applications were pending at the end of FY 2019, the highest number in recorded history.1 With all of these threats, members report that some survivors choose not to seek protection at all, and some return to their trafficker instead.


Barriers to Immigration Relief for Survivors

Member Quote:

The lack of ability to get Continued Presence for clients, combined with long adjudication times, means that clients are not eligible for work authorization for an extended period of time while pursuing their T visa. This means that clients remain vulnerable to trafficking and exploitation, and they are unable to rebuild and move forward in their lives.

These policies have not only impacted access to immigration relief but also whether trafficking survivors are willing to report these crimes to law enforcement. Members report some clients are too scared to speak with law enforcement. This has resulted in fewer investigations and prosecutions of human trafficking, leaving traffickers to operate with impunity.

Member Quote:

We get a lot of calls about potential victims from grassroots community organizations. The clients that they refer later decide to not come forward and talk to us because they are scared. These are all foreign-born individuals.

FNUSA members are the nation’s leading experts on immigration relief for human trafficking survivors. We have used this expertise to raise these issues with policy makers through written comments, meetings with government officials and congress, and through the press. In partnership with allies in the immigrant rights field, FNUSA will continue to call for a just and compassionate immigration system to ensure protection and safety for all.
Housing Access for Survivors

The lack of safe and affordable housing across the US is a significant challenge for the anti-trafficking field. It both puts people at risk of trafficking when they are desperate to avoid homelessness, and also acts as a barrier for survivors seeking safety. Housing resources designed for trafficking survivors are limited and primarily serve female sex trafficking survivors. This leaves men, boys, or those who identify as transgender without services. Access to long-term housing is critical for all survivors of human trafficking as they seek supportive services, justice, and reclaim their lives.

Member Quotes:

“...We continue to struggle to find stable housing and employment for clients who have successfully separated from their trafficker."

“The common challenge between them (youth and adults) is housing. With youth, there is a lack of availability regarding safe options for those outside of the foster system. With adults, transitional housing options exist but often do not embrace harm reduction as a part of their services."

Member Quote:

“...One of our largest challenges is housing, especially for male survivors."

Freedom Network USA members are creating innovative solutions and partnerships in their local communities to increase access to housing for survivors. Housing services and support provided by members range from emergency housing to long-term housing and are grounded in the Housing First philosophy. Housing services are available without prerequisites, knowing that a survivor can be best positioned to obtain services when they have a safe place to stay.

Freedom Network Training Institute’s (FNTI) Housing Training and Technical Assistance Project builds upon the expertise of FNUSA members. The project provides advocates dynamic and up-to-date training and resources on housing options for survivors of human trafficking. The training, tools, and resources offer information and guidance for advocates in accessing appropriate emergency, transitional, and long-term housing options for survivors. All materials are available for no cost through the FNTI Resource Library.
People of color represent 87% of clients served by FNUSA members, which include both US citizens and foreign nationals.

Freedom Network USA members provide services to human trafficking survivors across the gender spectrum. While many see human trafficking as a women’s issue, and our members primarily serve female identified survivors, FNUSA advocates for policies and services inclusive of all genders who experience human trafficking.
Human trafficking survivors report a range of negative interactions with the criminal legal system. Law enforcement in many jurisdictions use raids to attempt to identify victims and gather evidence of sex trafficking. Survivors involved in these raids are traumatized and are often arrested, although they may be offered services in lieu of jail time. These traumatic experiences may prevent them from cooperating with law enforcement to prosecute the trafficker. The criminal records impact their access to education, housing, employment, and put them at increased risk of ongoing exploitation and abuse for many years to come.

**Member Quotes:**

“It can be challenging to engage with survivors from police raids. Survivors who access services through other referral sources are more likely to engage in long-term services and case management.”

“Criminalization, in general, has not been positive for clients we’ve served. The trauma of arrest — which often includes feelings of humiliation, shame, and deep harm to self-determination — adds to any prior trauma and can further clients’ fears about police and/or government interactions.”

FNUSA members train their community and law enforcement partners in trauma-informed care, which supports better collaboration and reduces the number of victims arrested. This may include advocating to be informed prior to a raid taking place, or being onsite to ensure potential survivors are linked to services instead of being arrested. Many members work to reduce the criminalization of trafficking survivors.

Attorneys who practice criminal defense advocate for these individuals in court, while other members file motions to clear the records for survivors. For survivors with criminal records, relief is available in over 30 states. These jurisdictions allow survivors to remove or seal their records of arrests and convictions for crimes they were forced to commit as part of their trafficking experience. FNUSA members reported assisting over 150 survivors in these criminal record relief cases.

In 2019, Freedom Network USA became the home of the Survivor Reentry Project, which advocates for comprehensive criminal record relief laws, educates criminal justice professionals, and supports survivors with access to a trained attorney to file these applications across the country.
Federal funding for anti-trafficking efforts increased overall during this reporting period. However, members report challenges in their ability to meet the long-term needs of clients. Funding restrictions that limit the length of time a survivor can receive services, or which cap the amount of financial support they can receive, limit their recovery. Additionally, strict reporting requirements can hinder creativity to support long-term goals, leaving survivors unable to attain successful outcomes.

Despite these barriers, members find creative ways to provide survivors with the supportive services they need. Thanks to the advocacy of Freedom Network USA Member, Heartland Human Care Services, survivors pursuing a T or U visa or asylum can now access state-funded Medicaid, food stamps, and cash assistance in Illinois. The International Rescue Committee in Seattle developed a partnership with a local hospital where all participants receive medical care at no cost to their client or the program. These policies and partnerships help survivors meet their basic needs with few resources so they can focus on their longer-term healing and success.

FNUSA advocates with federal agencies, policy makers and Congress to not only increase the funding available for services, but to ensure that the grant programs are responsive to the real needs of survivors. FNUSA continues to oppose time limits and funding caps for individual survivor services, and to advocate for strict privacy protections to ensure that the medical and mental health records of survivors are kept confidential. We also advocate for increased support for training and technical assistance for service providers, developed by advocates with experience supporting trafficking survivors, to support the development and adoption of best practices.

**Services**

Freedom Network USA members provide the following services. The most commonly provided services are case management, legal services, community education, criminal justice advocacy, technical assistance, and referrals. This list is not comprehensive of all the services available through our member organizations.

- Case Management
- Legal Services
- Counseling
- Housing / Shelter
- Medical
- Employment Assistance
- Education
- Expert Testimony

- Community Education
- Criminal Justice Advocacy
- International Training
- Technical Assistance
- Advocacy
- Referrals (Legal, Social Services, Medical, etc.)

**Call for Long-Term Services**

Member Quote:

"Helping a client at the point when they’re disclosing trafficking for the first time in their lives is paramount, but the ongoing and deeper work — the less visibly urgent and less quantifiable work — is what ensures that a client is not re-trafficked, can manage moments of being re-triggered, and leads an emotionally, physically and financially healthier and safer life."
Members

Asian Americans
Advancing Justice
California
advancingjustice-la.org

Advocating Opportunity
Ohio
advocatingopportunity.com

American Gateway
Texas
americangateways.org

Americans for Immigrant Justice
Florida
aijustice.org

Annie Fukushima, PhD
Utah
Individual Member

API Chaya
Washington
apichaya.org

Asian Pacific Islander
Legal Outreach
California
apilegaloutreach.org

Ayuda
Washington DC
ayuda.com

Caleb Stewart
Colorado
Individual Member

Coalition to Abolish Slavery
and Trafficking
California
castla.org

Cindy Liou
California
Individual Member

City Bar Justice Center
New York
citybarjusticecenter.org

Coalition of Immokalee Workers
Florida
ciw-online.org

Connecticut Institute for
Refugees and Immigrants
Connecticut
cirict.org

Deborah Pembroke
California
Individual Member

Elisabet Medina
California
Individual Member

Evelyn Chumbow
Washington DC
Individual Member

Fainess Lipenga
Washington DC
Individual Member

Florence Burke
New York
Individual Member

Give Way to Freedom
Vermont
givewaytofreedom.org

Gulfcoast Legal Services
Florida
gulfcoastlegal.org

Hanni Stoklosa
Massachusetts
Individual Member

Heartland Human Cares Services
Illinois
heartlandalliance.org

Human Trafficking Legal Center
Washington DC
htlegalcenter.org

International Institute of
Minnesota
Minnesota
iiminn.org

International Institute of Buffalo
New York
iibuffalo.org

International Institute of St. Louis
Missouri
iistl.org

International Organization for
Adolescents
New York
iofa.org

International Rescue Committee
Washington, California, Arizona, &
Florida
rescue.org

Janie Chuang
Washington DC
Individual Member

Jessica Emerson
Maryland
Individual Member

Julissa Ponce
Illinois
Individual Member

Justice At Last
California
justiceatlast.org
Members

Kate Mogulescu
New York
Individual Member
Katharine & George Alexander
Community Law Center
California
law.scu.edu/kgaclc
Kristin Heffernan
New York
Individual Member
Legal Action of Wisconsin
Wisconsin
legalaction.org
Legal Aid Chicago
Illinois
legalaidchicago.org
Legal Aid Foundation of Los Angeles
California
lafla.org
Legal Aid Society of Metropolitan Family Services
Illinois
metrofamily.org/legal-aid-society
Legal Aid Society
New York
legal-aid.org
Legal Aid at Work
California
legalaidatwork.org
Lifeboat Project
Florida
thelifefloatproject.org
Mosaic Family Services
Texas
mosaicservices.org
My Sisters’ Place
New York
mspbny.org
Nat Paul
New York
Individual Member
National Immigrant Justice Center
Illinois
heartlandalliance.org
Opening Doors
California
openingdoorsinc.org
Pat Medige
Colorado
Individual Member
Preble Street
Maine
preblestreet.org
Rachel Ostergaard
Hawaii
Individual Member
Safe Horizon
New York
safehorizon.org
Sex Workers Project at the
Urban Justice Center
New York
sexworkersproject.org
Southern Poverty Law Center
Georgia & Louisiana
splcenter.org
Susan French
Washington DC
Individual Member
Susie Baldwin
California
Individual Member
Tapestri
Georgia
tapestri.org
UMD Safe Center
Maryland
umdsafecenter.org
Verity
California
ourverity.org
Vida Legal Assistance
Florida
vidalaw.org
Volunteer Lawyers for Justice
New Jersey
vlijnj.org
WomanKind
New York
iamwomankind.org
Worker Justice Center of New York
New York
wjcny.org
YWCA Kalamazoo
Michigan
ywcakalamazoo.org